11

VJG"WPKVGF"UVCVGU"EQWTV"QH"CRRGCNU" HQT"VJG"GNGXGPVJ"EKTEWKV"

aaaaaaaaaaaaaaaaaaaaaaaaaaaaaaaaaaaaaa

11

OCPWGN"NGQPKFCU"FWTCP"QTVGIC."

Rgvkvkqpgt0"

x0"

LGHHGTUQP"D0"UGUUKQPU"KKK.""
Wpkvgf"Uvcvgu"Cvvqtpg{"Igpgtcn.""

Ecug" Pql" aaaaaaaaaaaaaa" Date Filed: 10/30/2018 Page: 2 of 37 RESTRICTED

Ocpwgn"Fwtcp"Qtvgic"x0"Lghhgtuqp"D0"Uguukqpu"

E/k"qh"kkk"

EGTVKHKECVG"OH"KPVGTGUVGF"RGTUOPU"CPF"EOTROTCVG" FKUENQUWTG"UVCVGOGPV"

Vjg"wpfgtukipgf"eqwpugn"qh"tgeqtf"egtvkhkgu"vjcv"vjg"hqnnqykpi"nkuvgf"rgtuqpu" cpf"gpvkvkgu"cu"fguetkdgf"kp"vjg"Gngxgpvj"Ektewkv"Twng"4803/4*c+"jcxg"cp"kpvgtguv"kp" vjg"qwveqog"qh"vjku"ecug<"

Eqng."Fcxkf."Yctfgp"qh"vjg"NcUcnng"Fgvgpvkqp"Hceknkv{"

Vjg"Jqpqtcdng"Ueqvv"F0"Etkuu."Wpkvgf"Uvcvgu"Fgrctvogpv"qh"Lwuvkeg."Gzgewvkxg""Lwuvkeg."Gzgewvkxg""Lwuvkeg."Gzgewvkxg"Tupqvv"F0"Etkuu."Wpkvgf"Uvcvgu"Fgrctvogpv"qh"Lwuvkeg."Gzgewvkxg"Tupqvv"Hybrid (Allender) (Qhhkeg"hqt"Kookitcvkqp"Tgxkgy"

Vjg"Jqpqtcdng"Fgg"Ftgnn."Wpkvgf"Uvcvgu"Fkuvtkev"Eqwtv"hqt"vjg"Yguvgtp"Fkuvtkev"qh"" Nqwkukcpc"

Fwtcp"Qtvgic."Ocpwgn"(Petitioner)""

I tcwpmg."Mtkuvk"N0"(Counsel for Petitioner)"

Lqpi."Lgtg o {"(Counsel for Petitioner)

 $Lqugrj."Fcxkf"E0."Wpkvgf"Uvcvgu"Cvvqtpg\{"hqt"vjg"Yguvgtp"Fkuvtkev"qh"Nqwkukcpc""Lqugrj."Fcxkf"E0."Wpkvgf"Uvcvgu"Cvvqtpg\{"hqt"vjg"Yguvgtp"Fkuvtkev"qh"Nqwkukcpc""Lqugrj."Fcxkf"E0."Wpkvgf"Uvcvgu"Cvvqtpg\{"hqt"vjg"Yguvgtp"Fkuvtkev"qh"Nqwkukcpc""Lqugrj."Fcxkf"E0."Wpkvgf"Uvcvgu"Cvvqtpg\{"hqt"vjg"Yguvgtp"Fkuvtkev"qh"Nqwkukcpc""Lqugrj."Fkuvtkev"qh"Nqwkukcpc""Lqugrj."Fkuvtkev"qh"Nqwkukcpc"$

Ncrqkpvg."Okejgmg"T0"(Counsel for Petitioner)"

Og o r j ku"*Vgppguugg+"Rqnkeg"Fgrctv o gpv"

Pkgnugp."Mktuvlgp."Ugetgvct{"qh"vjg"W0U0"Fgrctvogpv"qh"Jqogncpf"Ugewtkv{"

/"k"/"

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Ecug" Pq\parallel" aaaaaaaaaaaaaa" Page: 3 of 37 RESTRICTED
```

Ocpwgn" Fwtcp" Qtvg i c"x0" Lghhgtuqp" D0" Uguukqpu" E/kk" qh"kkk"

"

 $\label{lem:condition} V j g " J q p q t c d n g " L q u g r j " R g t g | / O q p v g u . " W p k v g f " U v c v g u " F k u v t k e v " E q w t v " h q t " v j g " Y g u v g t p " " F k u v t k e v " q h " N q w k u k c p c "$

Tkxgtc."Fcxkf."Fktgevqt"qh"vjg"Pgy"Qtngcpu"Hkgnf"Qhhkeg"qh"W0U0"Kookitcvkqp"cpf""

Ewuvqou"Gphqtegogpv"

 $\label{lem:condition} Vjg" Jqpqtcdng" Itceg" C0" Ugcug. "Wpkvgf" Uvcvgu" Fgrctvogpv" qh" Lwuvkeg. "Gzgewvkxg" Qhhkeg" hqt "Kookitcvkqp" Tgxkgy"$

Uguukqpu. "Lghhgtuqp"D0. "Wpkvgf"Uvcvgu"Cvvqtpg{" I gpgtcn"*Respondent)

Uj gnd {"Eqwpv {"*Vgppguugg+"Ujgtkhh"Fgrctvogpv"

Uqwvjgtp"Rqxgtv{"Ncy"Egpvgt"

W0U0"Fgrctvogpv"qh"Jqogncpf"Ugewtkv{"(Respondent)

 $W0U0" \verb"K"o" o \verb"k"i" tc \verb"vkqp" cpf" Ewuvq o u" Gphqteg o gpv"$

 $Y cnmgt. "Etkuvkpc." Cuukuvcpv "Wpkvgf" Uvcvgu "Cvvqtpg{"hqt"vjg" Y guvgtp" Fkuvtkev "qh""} \\ Nqwkukcpc" "$

Yknnku." I tcekg" (Counsel for Petitioner)

Vjg"wpfgtukipgf"eqwpugn"qh"tgeqtf"egtvkhkgu"vjcv"vjgtg"ctg"pq"rwdnken{"vtcfgf" eq o rcpkgu"qt"eqtrqtcvkqpu"vjcv"jcxg"cp"kpvgtguv"kp"vjg"qwveq o g"qh"vjg"ecug"qt" crrgcn0"

/"kk"/"

/"kkk"/"

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VCDNG"QH"EQPVGPVU"

40Å Fwtcp/Qtvgic"ku" Prima Facie "Gnkikdng"hqt "Cu {nwo "cpf"

" /"kx"/"

"

KK0Å

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/"x"/"

Case: 18-14563 Date Filed: 10/30/2018 Page: 7 of 37 RESTRICTED

VCDNG"QH"CWVJQTKVKGU"

Ecugu"

Bennett v. Hendrix."

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Gitimu v. Holder."

/"xkk"/"

LabMD, Inc. v. Fed. Trade Comm'n."

/"**x**kkk"/"

NWDC v. ICE."

Pereira v. Sessions."

" /"kz"/"

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/"**z**k"/"

1

$\frac{RGVKVKQPGT\emptysetU"GOGTIGPE\ [\ "OQVKQP"HQT"C"UVC\ [\ "QH"\ TGOQXCN"RGPFKPI"CRRGCN"]}{}$

Rwtuwcpv"vq"Hgf0"T0"Crr0"R0"3:"cpf"49"cpf"33vj"Ekt0"T0"3:/3"cpf"49/3."

 $Rgvkvkqpgt"Ocpwgn"Fwtcp"Qtvgic"*\tilde{o}Fwtcp/Qtvgic\ddot{o}+"oqxgu"hqt"c"uvc$

/"3"/"

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HCEVU"

 $Fwtcp/Qtvgic"ku"c"lqwtpcnkuv"cpf"pcvkxg"qh"Gn"Ucnxcfqt0"Gz0""4"\hat{E}"50"Kp"4227."$ jg"ycu"ocpcikpi"c"vgngxkukqp"uvcvkqp"kp"Gn"Ucnxcfqt0"Id0"C"tkxcn"vgngxkukqp"uvcvkqp" $gornq\{gg"wugf"eqppgevkqpu"ykvj"vjg"rqnkeg"vq"jcxg"Fwtcp/Qtvgic"cttguvgf"cpf"$ $hcnugn\{"ejctigf"ykvj"etkogu0"Id0"Chvgt"vjqug"ejctigu"ygtg"fkuokuugf."Fwtcp/Qtvgic"dtqcfecuv"uvqtkgu"vjcv"etkvkek|gf"rqnkeg"cpf"lwfkekcn"eqttwrvkqp0"Id. Cu"c"tguwnv."jku"$ nkhg"ycu"vjtgcvgpgf"cpfjg"hngf"vq"vjg"Wpkvgf"Uvcvgu"kp"Lwpg"42280"Id."""

 $\label{thm:convex} Ujqtvn\{"chvgt"jku"cttkxcn."Fwtcp/Qtvgic"ycu"cttguvgf"d\{"Ewuvqou"cpf"Dqtfgt" \end{thm:convex} Tkqvgevkqp"*\~oEDR\"o+0"Id."\^E"60"Fwtcp/Qtvgic"rtqxkfgf"EDR"ykvj"vjg"cfftguu"qh"c" \end{thm:convex} tgncvkxg"ykvj"yjqo"jg"yqwnf"dg"uvc\{kpi0"Gz0"5"\^E"50"EDR"icxg"Fwtcp/Qtvgic"c" \end{thm:convex} Pqvkeg"vq"Crrgct"*\~oPVC\"o+"yjkej"hckngf"vq"urgekh{"vjg"fcvg"cpf"vkog"qh"cp{"hwvwtg" rtqeggfkpiu0"Gz0"6="Gz0"5"\^E"60"Vjg"Cvncpvc"Kookitcvkqp"Eqwtv"ncvgt"ockngf"pqvkeg"qh" \end{thm:convex} Fwtcp/Qtvgic@u"Lcpwct{"4229"jgctkpi"vq"\^oupvey"cfftguu0\"o"Id0"Cv"vjg" \end{thm:convex} 0.50" \end{thm:co$

Qxgt"vjg"rcuv"fgecfg."Fwtcp/Qtvgic"jcu"yqtmgf"cu"c"ygnn/mpqyp"

lqwtpenkuv"hqt"Urcpkuj/ncpiwcig"ogfkc"qwvngvu"kp"Ogorjku."Vgppguugg0"Gz0"4"Ê"

7="Gz0"9"Ê"8="Gz0": "Ê"5="Gz0"; "ÊÊ"5/60"Kp"4238."jg"hqwpfgf"*Memphis Noticias*."cp"

kpfgrgpfgpv"pgyu"qwvngv0"Gz0"4"Ê"80"Vjtqwij"*Memphis Noticias*."Fwtcp/Qtvgic"

/"4"/"

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 $jcu"tgrqtvgf"qp"eqpvtqxgtukcn"kuuwgu"kpxqnxkpi"vjg"ORF"cpf"kookitcvkqp"\\ cwvjqtkvkgu0"Gz0"4"Ê"9."see, e.g., "Gzu0"32/350" J ku"tgegpv"tgrqtvkpi"qp"\\ eqnncdqtcvkqp"dgvyggp"KEG"cpf"vjg"ORF"eqpvtcfkevgf"ORFøu"rwdnke"uvcvgogpvu"vjcv"kv"fqgu"pqv"eqqrgtcvg"ykvj"KEG0"Gzu0"32/330"ORF"cucf"q"cEO$

/"5"/"

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Qp"Crtkn"46."423:."cp"kookitcvkqp"lwfig"*õKLö+"fgpkgf"Fwtcp/Qtvgicøu" oqvkqp"vq"tgqrgp."eqpenwfkpi"vjcv"*3+"Fwtcp/Qtvgic"ycu"rtqrgtn{"ugtxgf"ykvj" pqvkeg="*4+"vjg"vkog"nkokv"hqt"hknkpi"oqvkqpu"vq"tgqrgp"ycu"pqv"uwdlgev"vq"gswkvcdng" $vqnnkpi="*5+"Fwtcp/Qtvgic"jcf"pqv"uwhhkekgpvn{"fgoqpuvtcvgf"ejcpigf"eqwpvt{"fgoqpuvtcvgf"ejcpigf"$ eqpfkvkqpu="cpf"*6+"jku"ukvwcvkqp"ycu"pqv"gzegrvkqpcn."pqt"eqwnf"vjg"kookitcvkqp"eqwtv"eqpukfgt"vjg"eqpuvkvwvkqpcn"kuuwgu"tckugf0"See Gz0"420"Fwtcp/Qtvgic"hkngf"c" $vkogn\{"pqvkeg"qh"crrgcn"\ y\ kv\ j\ "v\ j\ g"DKC"qp"Crtkn."52."423:."hqnnq\ y\ g\ f"d\{"c"Oqvkqp"hqt"\ pqvkeg"qh"crrgcn"\ y\ kv\ j\ "v\ j\ g"DKC"qp"Crtkn."52."423:."hqnnq\ y\ g\ f"d\{"c"Oqvkqp"hqt"\ pqvkeg"qh"crrgcn"\ y\ kv\ j\ "v\ j\ g"DKC"qp"Crtkn."52."423:."hqnnq\ y\ g\ f"d\{"c"Oqvkqp"hqt"\ pqvkeg"qh"crrgcn"\ y\ kv\ j\ "v\ j\ g"DKC"qp"Crtkn."52."423:."hqnnq\ y\ g\ f"d\{"c"Oqvkqp"hqt"\ pqvkeg"qh"crrgcn"\ pqvk$ $c"Uvc \{"ykvj"uwrrqtvkpi"gzjkdkvu"qp"Oc \{"3."cpf"uwrrngogpvcn"uwrrqtvkpi"gzjkdkvu"qp"Oc ["3."cpf"uwrrngogpvcn"uwrrqtvkpi"gzjkdkvu"qp"oc ["3."cpf"uwrrngogpvcn"uwrrqtvkpi"gzjkdkvu"qp"oc ["3."cpf"uwrrngogpvcn"uwrrqtvkpi"gythquarquy ["3."cpf"uwrrngogpvcn"uwrrqtvkpi"]gythquarquy ["3."cpf"uwrrngogpvcn"uwrcquy ["3."cpf"uwrrqtvkpi"]gythquarquy ["3."cpf"uwrrqtvkpi"]gythquarquy ["3."cpf"uwrrqtvkpi"]gythquarquy ["3."cpf"uwrrqtvkpi"]gythquarquy ["3."cpf"u$ $tg\ o\ qxcn"qp"\ O\ c\ \{"4"; ."423": 0"Gz0"470"\ Fwtcp/Qtvg\ i\ c"uwd\ o\ kvvg\ f"j\ ku"D\ KC"c\ r\ gcn"dt\ kgh"qp"$ Lwpg"43."423:0"Gz0"480"Ownvkrng"rtguu"qticpk|cvkqpu"uwdokvvgf"cp"amicicuriae dtkgh" kp"uwrrqtv"qh"Fwtcp/Qtvgic"qp"Lwpg"42."423:0"Gz0"490"Qp"Qevqdgt"39."423:."vjg"DKC"kuuwgf"c"fgekukqp"chhktokpi"vjg"KLøu"fgpkcn"qh"vjg"Oqvkqp"vq"Tgqrgp." vjg"KLøu"hkpfkpiu"vjcv<"*3+"Fwtcp/Qtvgic"ycu"rtqrgtn{"ugtxgf"ykvj"pqvkeg"qh"vjg" 4229" jgctkpi "cpf" v jg "Eqwtv" jcf" lwtku fkevkqp" vq" qtfgt" tg o qxcn" in absentia."*4+"

vjg"W0U0"Fkuvtkev"Eqwtv"hqt"vjg"Yguvgtp"Fkuvtkev"qh"Nqwkukcpc"ejcnngpikpi"jku"fgvgpvkqp"*dwv"pqv"jku"tgoqxcn"qtfgt+0"Vjg"Fkuvtkev"Eqwtv"fkuokuugf"vjg"rgvkvkqp"qp"Ugrvgodgt"6."423:0""

[&]quot; /"7"/" "

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ejcpigf="cpf"*5+"*sua sponte*"tgqrgpkpi" y cu"wpycttcpvgf0"*Id*0"Qp"Qevqdgt"52."423:."

Fwtcp/Qtvgic"hkngf"c"rgvkvkqp"kp"vjku"Eqwtv"uggmkpi"tgxkgy"qh"jku"tgoqxcn"qtfgt"cpf"

vjg"DKC"fgekukqp"chhktokpi"vjg"fgpkcn"qh"jku"oqvkqp"vq"tgqrgp0"

CT I WOGPV"

Fwtcp/Qtvgic"tgswguvu"vjcv"vjku"Eqwtv"uvc{"jku"tgoqxcn"fwtkpi"vjg"rgtkqf" $tgswktgf"vq"nkvkicvg"jku"rgvkvkqp"hqt"tgxkgy"cpf"cp\{"tguwnvcpv"rtqeggfkpiu0"Vq"ykp"c"lling the standard of t$ $uvc \{ "qh"tgoqxcn."c"rgvkvkqpgt"owuv"ujqy"vjcv"*3+"jg"ku"nkmgn \{ "vq"uweeggf"qp"vjg" \} \}$ $o\ gtkvu="*4+"j\ g"\ y\ knn"dg"kttgrctcdn \{ "kplwtg\ f"cdugpv"c"uvc \{ = "*5+"v\ j\ g"uvc \{ "\ y\ knn"pqv" \} \} \}$ $uwduvcpvkcnn \\ \{"kplwtg"vjg"qvjgt"rctvkgu"kpvgtguvgf"kp"vjg"rtqeggfkpi="cpf"*6+"c"uvc\\ \{"ku", which is not also be a constant of the constan$ $$kp"vjg"rwdnke"kpvgtguv0"Nken\ v.\ Holder."778"W0U0"63:."656"*422;+0"Vjg"hktuv"vyq"$ hcevqtu"ctg"vjg" o quv"k o rqtvcpv."cpf"vjg"vjktf"cpf"hqwtvj"hcevqtu"õ o gtig" y jgp"vjg" I qxgtp o gpv"ku"v j g"qr rqukp i "rctv $\{0\ddot{o}$ " Id. "cv"656/570" "C"uvc $\{$ " o qvkqp"õecp" uvkm"dg" ÷i tcpvg f "wrqp"c "nguugt "ujqykpi "qh"c "uwduvcpvkcn"ecug "qp "vjg" o gtkvu "yjgp "vjg" dcncpeg" qh"vjg"gswkvkgu"kfgpvkhkgf"kp"hcevqtu"4."5."cpf"6"ygkiju"jgcxkn{"kp"hcxqt"qh"itcpvkpi" vjg"uvc{0øö"LabMD, Inc. v. Fed. Trade Comm'n."89: "H0"Crrøz":38.":3; "*33vj "Ekt0" $4238 + \text{``*swqvkpi''} Garcia-Mirv.\ Meese. \text{``9:3''} + \text{`104f''} 3672. \text{``3675''*} 33 \text{`vj''} \text{Ekt0''3}; : 8 + + \text{`0''} \text{Jgtg.''}$ cnn"hcevqtu"hcxqt"c"uvc{0""

/"8"/"

,

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$\begin{array}{c} \texttt{K0} & \underline{\textbf{FWTCP/QTVGIC"KU"NKMGN["VQ"UWEEGGF"QP"VJG"OGTKVU"QH"}} \\ \underline{\textbf{JKU"OQVKQP"VQ"TGQRGP0"}} \end{array}$

 $C0" \quad \frac{Fwtcp/Qtvgic"Ku"Gnkikdng"hqt"Cu\{nwo"Dcugf"qp"Ejcpigf"}{Ektewouvcpegu0 \acute{A}}$

Vjg"; 2/fc{"vk o g"nk o kv"hqt"hknk{"

ou"; "

O !

/"9"/"

uk i pkhkecpv"vq"eq o rctgö"v j g"Uvcvg"Fgrctv o gpvøu"4239"Gn"Ucnxcfqt" J w o cp"Tk i j vu" Tgrqtv"*õ4239"Tgrqtvö+"ykvj"vjg"4229"Tgrqtv."vtgcvkpi "vjg"4239"Tgrqtv"cu" fkurqukvkxg"cv"vjg"gzrgpug"qh"c"hwnn"tgxkgy"qh"vjg"tgeqtf0"Gz0"3"cv"60"Nkokvkpi"cpcn{uku"qh"eqwpvt{"eqpfkvkqpu"vq"c"eqorctkuqp"qh"Uvcvg"Fgrctvogpv"tgrqtvu."yjkng" gzenw fkpi "gzvgpukxg"gxk fgpeg"kp"vjg"tgeqt f"qh"c" o cvgtkcnn { "oqtg" fcpi gtqwu"enk o cvg" hqt"lqwtpcnkuvu"kp"Gn"Ucnxcfqt"ukpeg"4229."eqpvtcxgpgu"tgngxcpv"ecugncy0"See *Mazvrishvili v. U.S. Att'y Gen.* "689" H05 f"34; 4." 34; 7"*33 v j "Ekt0" 4228+"* DKC" o wuv" $pqvgf"Fwtcp/Qtvgic\emptyset u"gxkfgpeg."kv"hckngf"vq"cevwcnn\{"eqpukfgt"kv0"See"Gz0"3"cv"6/7="archive followed for the control of the$ *Imelda v. U.S. Atty. Gen.*, 833"H05f"946."94; "*33vj"Ekt0"4232+"*õ]w_ug"qh"eqwpvt{" tgrqtvu"ecppqv"uwduvkvwvg"hqt"cp"cpcn{uku"qh"vjg"wpkswg"hcevu"qh"gcej"crrnkecpvøu" ecugö+"*swqvkpi"Gitimu v. Holder."7:3"H05f"98;."995"*:vj"Ekt0422;++="Jiang v. U.S. **60**D. Trwrishvili v. U.S. Att'y Gen. "v_ 0 O 0

/":"/"

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$$\label{eq:continuous} \begin{split} &\tilde{o}lqwtpcnkuvu"tgrqtvkpi"qp"icpiu"cpf"pcteqvkeu"vtchhkemkpi"ygtg"uwdlgev"vq"vjtgcvu"cpf"\\ &kpvkokfcvkqpö"cpf"vjcv"\tilde{o}]v_jgtg"eqpvkpwgf"vq"dg"cnngicvkqpu"vjcv"vjg"iqxgtpogpv"\\ &tgvcnkcvgf"cickpuv"ogodgtu"qh"vjg"rtguu"hqt"etkvkek|kpi"kvu"rqnkekgu0ö"Gz0"54"cv"39="\\ &see\ Gz0"3"cv"70"" \end{split}$$

" /"32"/"

40

" /"33"/" "

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 $\label{eq:control_control} jcxg"vjgkt"qyp"vtcfg"qticpk|cvkqp"cpf"ctg"cp"qhv/rgtugewvgf"itqwr"kp"Ucnxcfqtcp" uqekgv{0"See} Gz0"520"Fwtcp/Qtvgicøu"hgct"qh"rgtugewvkqp"qp"ceeqwpv"qh"jku" ogodgtujkr"kp"vjku"rctvkewnct"uqekcn"itqwr"ku"ygnn/hqwpfgf0"Vjg"Ucnxcfqtcp" iqxgtpogpv"jcu"ugpv"vjg"oguucig"vjcv"lqwtpcnkuvu"oc{"dg"jctogf"ykvj"korwpkv{0"} Fwtcp/Qtvgic"ku"cv"cewvg"tkum"qh"jcto"dgecwug"jku"yqtm"cpf"cttguv"kp"vjg"Wpkvgf" Uvcvgu"jcxg"cnuq"dggp"ygnn/fqewogpvgf"d{"vjg"Ucnxcfqtcp"rtguu."cpf"iqxgtpogpv"qhhkekcnu"cpf"icpiu"jcxg"vjtgcvgpgf"cpflqt"mknngf"lqwtpcnkuvu"yjqug"yqtm"uvtqpin{"tgugodngu"Fwtcp/Qtvgicøu0"See} Gz0"4"Ê"45="Gz0"5"Ê"38="Gzu0"4:/52."55/5;0""$

D0 Fwtcp/Qtvgic"Fkf"Pqv"Tgegkxg"Tgswktgf"Pqvkeg"qh"Jku"Jgctkpi0"

/"35"/"

1

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 $kp"ceeqtfcpeg\"{o}"ykvj"ugevkqp"344;*c+*3+0"See: "W0U0E0"\`{E}"344;c*d+*7+*E+"*in\;absentia \\ qtfgt"oc{"dg"tguekpfgf"kh"pqpekvk|gp"fgoqpuvtcvgu"vjcv"jg"\~{o}fkf"pqv"tgegkxg"pqvkeg" \\ kp"ceeqtfcpeg"ykvj\"{o}"\`{E}"344;*c+*3++0"Kp"vjg"cnvgtpcvkxg."vjg"hcwnv{"PVC"hckngf"vq"xguv" vjg"kookitcvkqp"eqwtv"ykvj"lwtkufkevkqp"vq"jgct"jku"ecug"cpf"vjg"tgoqxcn"qtfgt"ku" \\ kpxcnkf"qp"vjcv"dcuku"cu"ygnn0"See\;Virgen-Ponce."542"H0"Uwrr0"5f"cv"33880^6" \\$

Vjg"DKC"cvvg o rvu"vq"guecrg"vjg"engct"k o rqtv"qh"Pereira"d{"ekvkpi"kvu"fgekukqp" kp"Matter of Bermudez-Cota."49"K(P"Fge0"663"*DKC"423:+."appeal filed."Pq0"3:/94/795"*;vj"Ekt0"Ugrv0"42."423:+0⁷"Bermudez-Cota jgnf"vjcv"c"fghgevkxg"PVC"xguvu" lwtkufkevkqp"hqt"vjg"rwtrqugu"qh":"W0U0E0"È"344;*c+."cu"nqpi"cu"kv"ku"hqnnqygf"d{"c" rtqrgtn{"ugtxgf"Pqvkeg"qh"Jgctkpi"*õPQJö+0"Vjcv"fgekukqp"ku"tgcfkn{"fkuvkpiwkujcdng"htqo"vjg"kpuvcpv"ecug0"Hktuv."wpnkmg"vjg"pqpekvk|gp"kp"Bermudez-Cota."Fwtcp/Qtvgic"pgxgt"tgegkxgf"pqvkeg"qh"jku"jgctkpi0"Nkmg"vjg"PQJ"ugpv"vq"vjg" pqpekvk|gp"kp"Pereira."vjg"PQJ"ugpv"vq"Fwtcp/Qtvgic"ycu"tgvwtpgf"cu" wpfgnkxgtcdng0"See Pereira."35:"U0"Ev0"cv"4329="Gz0"70""

 $^{^{6}}$ "V j ku "Eqwtv" pgg f "pqv" tgce j "v j g "lwtku f kevkqpcn" kuuwg "j gtg. "dgecwug "v j g "ncem "qh "c" uvcvwvqtkn {/eq o rnkcpv "PVC" ku "uwh OOfgt "Ugevkqp" O 344 ; c*D+*7+*E+0"

⁷"Vjg"ncy"kp"vjku"ctgc"jcu"dggp"tcrkfn{"fgxgnqrkpi"fwtkpi"vjg"eqwtug"qh"Fwtcp/Qtvgicøu"crrgcn0"Vjg"Pereira"fgekukqp"ecog"fqyp"chvgt"vjg"KLøu"Crtkn"46"qtfgt."cpf"vjg"Bermudez-Cota"fgekukqp"ycu"kuuwgf"yjkng"vjg"crrgcn"ycu"rgpfkpi"cv"vjg"DKC0"

[&]quot; /"37"/"

 $Ugeqpf."vjg"DKC"kp" \textit{Bermudez-Cota} \ kortqrgtn \{"cvvgorvgf"vq"nkokv"vjg" jqnfkpi"kp" \textit{Pereira}"vq"vjg"õuvqr/vkogö"twng"hqt"rwtrqugu"qh"vjg"tgogf \{"qh" ecpegnncvkqp"qh"tgoqxcn0" Yjkng"kv"ku"vtwg"vjcv" \textit{Pereira}"ctqug"kp"vjg"ecpegnncvkqp" eqpvgzv."vjg"Uwrtgog"Eqwtv"ocfg"engct"vjcv"È"344;*c+"õurgcm]u_"kp"fghkpkvkqpcn" vgtou0ö" \textit{Pereira}."35:"U0" Ev0"cv"43380" Yjgtg"c"uvcvwvg"ku"fghkpkvkqpcn"hqt"qpg" uwdugevkqp"*i.e.."hqt"vjg"rwtrqugu"qh"vjg"uvqr/vkog"twng"kp":"W0U0E0"È"344;d+."kv"ku" fghkpkvkqpcn"hqt"rwtrqugu"qh"qvjgt"uwdugevkqpu"*i.e.."hqt"vjg"gpvt {"qh"cp"in absentia" qtfgt"wpfgt":"W0U0E0"È"344;c*d+*7++08""$

 $Vjktf."crrn{kpi"}\textit{Bermudez-Cota}"vq"Fwtcp/Qtvgic@u"hcevu"yqwnf"hn{"kp"vjg"} \\ hceg"qh"vjg"rnckp"uvcvwvqt{"ncpiwcig"wpfgt"yjkej"jg"ku"uggmkpi"vq"tgqrgp"jku"ecug0"} \\ See: "W0U0E0"È"344; c*d+*7+*E+"*kh"pqpekvk|gp"fgoqpuvtcvgu"vjcv"jg"õfkf"pqv"tgegkxg" \\ pqvkeg"kp"ceeqtfcpeg"ykvjö"È"344; *c+*3+="i.e."c"pqvkeg"eqpvckpkpi"vjg"fcvg"cpf"vkog" \\ qh"c"jgctkpi."in absentia qtfgt"oc{"dg"tguekpfgf+0"Dgecwug"vjg"rwvcvkxg"PVC"} \\ \end{cases}$

 $^{^{8} &}quot;Ugxgtcn"fkuvtkev"eqwtvu"jcxg"tglgevgf"vjg"pcttqy"kpvgtrtgvcvkqp"qh"$

11

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 $Fwtcp/Qtvgicøu"PQJ"ycu"tgvwtpgf"ykvj"vjg"pqvcvkqp"qh"\"{o}kpuwhhkekgpv"cfftguu.\"{o}"$ $engctn{"kpfkecvkpi"vjcv"jg"jcf"pqv"tgegkxgf"vjg"pqvkeg0"Gz0"70"\textit{Cf. Carrera v. U.S.}$ \\ Att'y Gen.."644"Hgf0"Crrøz0"977."978" ("p05"*33vj"Ekt0"4233+"*pqvkeg"ycu"uwhhkekgpv"yjgtg"\~{o}vjg"tgeqtf"ncemu"cp{"gxkfgpeg"vjcv"vjg"pqvkeg"ycu"tgvwtpgf"cu"wpfgnkxgtgf\"{o}"cpf"\~{o}pgkvjgt"vjg"Eqwtv"pqt"KPU"jcf"cp{"kpfkecvkqp"vjcv"]vjg"rgvkvkqpgt_"jcf"pqv"tgegkxgf"vjg"pqvkeg"qh"jgctkpi0\"{o}+0""}$

Dgecwug"F J U"pgkvjgt"eq o rnkgf" y kvj "uvcvwvqt {"tgswktg o gpvu"kp"ugtxkpi"vjg" kpkvkcn"PVC."pqt"fkf"kv"fg o qpuvtcvg"rtqrgt"ugtxkeg."kv"hckngf"vq" o ggv"kvu"dwtfgp"vq" ujqy"d {"õengct."wpgswkxqecn."cpf"eqpxkpekpi"gxkfgpegö"vjcv"kv"eq o rnkgf" y kvj" uvcvwvqt {"pqvkeg"tgswktg o gpvu"dghqtg"Fwtcp/Qtvgic" y cu"tg o qxgf"in absentia0"" $Vjwu."vjg"wuwcn"; 2"fc {"fgcfnkpg"hqt"c" o qvkqp"vq"tgqrgp"fqgu"pqv"dct"Fwtcp/Qtvgic" htq o "tgnkgh."cpf"jku"in absentia tg o qxcn"qtfgt"ujqwnf"dg"tguekpfgf0"See: "W0U0E0" È"344; c*d+*7+*E+*kk+="Matter of M-R-A-."46"K (P"Fge0"887"*DKC"422:+0""$

KKO TGOQXCN" Y KNN"ECWUG"KTTGRCTCDNG" J CTOO"

C0 Fwtcp/Qtvgic"Yknn"Uwhhgt"Rgtugewvkqp"Wrqp"Tgoqxcn"Ykvj"Pq" I wctcpvgg"qh"Tgvwtp"vq"vjg"Wpkvgf"Uvcvgu"

Fwtcp/Qtvgicøu"tgoqxcn"rgpfkpi"jku"crrgcn"yqwnf"ecwug"kttgrctcdng"jcto"

dgecwug"kv"eqwnf"uvtkr"jko"qh"cp{"cdknkv{"vq"rtgugpv"jku"cu{nwo"enckou"cpf"hqteg"jko"

vq"tgvwtp"vq"c"eqwpvt{"yjgtg"jg"jcu"c"ygnn/hqwpfgf"hgct"qh"rgtugewvkqp0"Fwtcp/

Qtvgic"jcu"c"prima facie"ecug"hqt"cu{nwo"cpf"ykvjjqnfkpi"qh"tgoqxcn"dcugf"qp"

/"3:"/"

ejcpigf"ektew o uvcpegu"kp"Gn"Ucnxcfqt0"Vjg"KPC"tgswktgu"vjcv"Fwtcp/Qtvgic"dg"

õrj {ukecnn{"rtgugpvö"kp"vjg"Wpkvgf"Uvcvgu"vq"enck o "cu{nw o 0"See : "W0U0E0"

È"337:*c+*3+0"Kh"jg"ku"tg o qxgf"dghqtg"jg"ku"cdng"vq"rwtuwg"vjgug"enck o u."jg" o c{"dg"

dcttgf"htq o "ghhgevkxg"tgnkgh0"See Sadhvani v. Holder."7;8"H05f"3:2."3:5"*6vj"Ekt0"

422;+"*yjgtg"cu{nw o "crrnkecpv" y cu"tg o qxgf"dghqtg"vjg"DKC"eqwnf"twng"qp"jku"
o qvkqp"vq"tgqrgp."õvjg"DKC"fkf"pqv"cdwug"kvu"fkuetgvkqp"kp"fgp{kpi"tgnkgh"dcugf"qp"
vjg"uvcvwvqt{"tgswktg o gpv"vjcv"qpg" o wuv"dg"rtgugpv"kp"vjg"Wpkvgf"Uvcvgu"vq"dg"
gnkikdng"hqt"cu{nw o 0ö+0"Vjku"Eqwtv"jcu"pqv"fktgevn{"urqmgp"qp"vjg"rj{ukecn"rtgugpeg"kuuwg."cpf"Fwtcp/Qtvgic"fqgu"pqv"eqpegfg"vjcv"tg o qxcn"yqwnf"dct"jk o "htq o"
gnkikdknkv{"hqt"cu{nw o 0"Dwv"vjg"tkum"qh"jku"tgvwtp"vq"c"eqwpvt{"yjgtg"jg"hgctu"
rgtugewvkqp."ykvjqwv"cp{"i wctcpvgg"vjcv"FJU"yqwnf"tgvwtp"jk o "vq"vjg"Wpkvgf"Uvcvgu"
hqt"hwnn"eqpukfgtcvkqp"qh"jku"crrgcn."yqwnf"ecwug"kttgrctcdng"jct o 0""

 $\label{lem:kh} \begin{tabular}{ll} Kh"tgoqxgf."Fwtcp/Qtvgic"hcegu"rtqdcdng"vjtgcvu"vq"jku"rj{ukecn"ygnhctg"} ikxgp"jku"tgrwvcvkqp"cu"c"lqwtpcnkuv"kp"vjg"Wpkvgf"Uvcvgu"cpf"jku"gzrtguugf"kpvgpv"vq" eqpvkpwg"yqtmkpi"cu"cp"kpxguvkicvkxg."cpvk/eqttwrvkqp"lqwtpcnkuv0"Vjgug" eqpukfgtcvkqpu"ygkij"uvtqpin{"kp"hcxqt"qh"c"uvc{0"See, e.g., Leiva-Perez v. Holder."} 862"H05f";84.";8;"*;vj"Ekt0"4233+"*õ]V_jg"nkmgnkjqqf"qh"]rj{ukecn"fcpigt_."} fgvgtokpgf"crctv"htqo"ogtkvu"kuuwgu"0"0"0"ujqwnf"dg"rctv"qh"vjg"kttgrctcdng"jcto" kpswkt{0\"o}+0"""} \end{tabular}$

/"3;"/"

!!

$\begin{array}{ll} D0 & \underline{Fwtcp/Qtvgic@u"Tgoqxcn"Yqwnf"Xkqncvg"vjg"Eqpuvkvwvkqp"cpf"} \\ & \underline{Ejknn"Hktuv"Cogpfogpv"Tkijvu0"} \end{array}$

 $Rwtuwcpv"vq": "W0U0E0"\grave{E}"3474*c+*4+*F+."vjku"Eqwtv"jcu"Iwtkufkevkqp"vq"tgxkgy"$ $Fwtcp/Qtvgic@u"enckou"vjcv"jku"tgoqxcn"yqwnf"xkqncvg"vjg"Eqpuvkvwvkqp0"Bing\ Quan$

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 $C\ o\ gpf\ o\ gpv"rtgenwfgu"nc\ y\ "gphqteg\ o\ gpv"qhhkekcnu"htq\ o\ "vcmkp\ i\ "cfxgtug"cevkqp"$

Rickpav"cp"kpfkxkfwcn"kp"tgurqpug"vq"vjgkt"#

O #

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/"43"/"

/"44"/"

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EGTVKHKECVG"QH"EQORNKCPEG" Y KV J "V [RG/XQNWOG"NKOKV." V [RGHCEG"TGSWKTGOGPVU."CPF"V [RG/UV [NG"TGSWKTGOGPVU"

30"" $V\{rg/Xqnw o g$ "

 $\label{eq:continuous} Vjku"fqew\ o\ gpv"eq\ o\ rnkgu"\ y\ kvj\ "vj\ g"\ y\ qt\ f"nk\ o\ kv"qh"Hg\ f0"T0"C\ r\ r0"R0"49*f+*4+" \\ dgecwug"vjku"fqew\ o\ gpv"eqpvckpu"7.348"\ y\ qt\ fu."gzenw\ fkp\ i\ "vj\ g"\ rctvu"qh"vj\ g"\ fqew\ o\ gpv"gzg\ o\ rvg\ f"d\ \{"Hg\ f0"T0"C\ r\ r0"R0"54*h+0""$

40"" V{rghceg"cpf"V{rg/Uv{ng"

 $\label{thm:continuity:continuit$

/"46"/"

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EGTVKHKECVG"QH"UGTXKEG"

 $\label{lem:condition} K"\ J\ GTGD\ [\ "EGTVKH\ [\ "vjcv"qp"Qevqdgt"52."423:."K"ecwug\ f"Rgvkvkqpgtøu" $$ OQVKQP"VQ"UVC\ [\ "TGOQXCN"cpf"ceeq\ o\ rcp\{kpi\ "gzjkdkvu"vq"dg"ugtxg\ f"qp"cnn" $$ rctvkgu"qt"vjgkt"eqwpugn"qh"tgeqtf"d\{"ugtxkpi"c"vtwg"cpf"eqttgev"eqr\{"d\{"Hgfgtcn" Gzrtguu"cv"vjg"cfftguugu"nkuvg\ f"dgnq\ y<"$

Lghhgtuqp"D0"Uguukqpu"KKK"

Cvvqtpg{" I gpgtcn"

W0U0"Fgrctv o gpv"qh"Lwuvkeg"

;72"Rgppu{nxcpkc"Cxgpwg."PY"

Y cu j kp i vqp."FE"42752/2223"

Fcxkf"OeEqppgnn"
Fktgevqt."Qhhkeg"qh"Kookitcvkqp"Nkvkicvkqp"
Ekxkn"Fkxkukqp"
W0U0"Fgrctvogpv"qh"Lwuvkeg"
R0Q0"Dqz":9:."Dgp"Htcpmnkp"Uvcvkqp"
Ycujkpivqp."F0E0"42266"

Ugcp" I cnnci j gt"

Hkgnf"Qhhkeg"Fktgevqt"

Cvncpvc"Hkgnf"Qhhkeg"

W0U0"K o oki tcvkqp"cpf"Ewuvq ou"Gphqteg ogpv"

3:2"Vgf"Vwtpgt"Ftkxg."UY"Uwkvg"744"

Cvncpvc." I C"52525"

/"47"/"